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HR-7
IAC-D-1/1

DRAFT TERMS OF REFERENCE

YUGOSLAVIA

The Problem:

To estimate the current situation in Yugoslavia and its effect on the world balance of power.

Scope:

This estimate is designed to indicate the importance of the survival of the Tito regime, both from the point of view of the US and of the USSR; to estimate the stability of Tito regime and to analyze current Yugoslav economic difficulties in terms of their effect on this stability, to analyze current Yugoslav economic difficulties in terms of their internal effects, the degree to which they increase Cominform capabilities for the overthrow of Tito, and the extent to which US aid might be successful in maintaining the regime in power.

Suggested Outline:

- I. Importance of non-Stalinist Yugoslavia to the West
 - A. Degree and Dependability of Yugoslav Western orientation
 - 1. International
 - 2. Internal
 - B. Military importance
 - C. Salient in Soviet ideological front
 - D. Base for political warfare in Balkans
- II. Soviet intentions toward Yugoslavia
- III. Military Situation of Yugoslavia
 - A. Military strength
 - B. Ability to withstand satellite attack
 - C. Ability to withstand Soviet attack

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IV. Stability of the Tito regime under the impact of the current economic crisis.

- A. What are the Tito regime's internal difficulties (considered without regard to Cominform exploitation of Western aid)?
1. Is disaffection with the Tito government widespread or serious before the drought?
 2. To what extent has it increased?
 3. Is this discontent generally expressed in terms of the Communist nature of the regime? Its oppressive and dictatorial nature? Its policy of opposition to the Cominform? The desire on the part of Yugoslav groups for return of a former regime?
 4. Apart from aid or intervention, would Tito have the necessary strength to control popular discontent during the period of economic stress?
- B. What are the prospects for attempts on the part of the Cominform to exploit the current situation for the overthrow of Tito?
1. To what extent are the Yugoslav people--or any influential group in Yugoslavia--susceptible to Cominform propaganda claims? for example, that economic conditions would be better if Yugoslavia return to the Soviet fold? that Tito is doomed in any case and, therefore, prudence would dictate individual opposition to Tito? that Tito is selling Yugoslavia out to Western Capitalist-Imperialists?
 2. Is Tito so weakened that Cominform-directed guerrilla activities or other forms of subversive or quasi-military activity would promise success?
 3. Is the current situation in Yugoslavia sufficiently unstable to encourage direct military action by the USSR? or by the Soviet Satellites bordering on Yugoslavia?
- C. What US aid would be required to maintain the Tito regime?
1. What is the scope and character of US economic aid needed to tide the Tito government over until Yugoslav economic conditions improve?

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2. Given relief from drought conditions in 1951, how long is it likely to be before Yugoslavia will cease to need US aid?
3. Can US aid be exploited for the long-term improvement of US relations with Yugoslavia and the weakening of any tendencies toward accommodation with the Cominform?

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YUGOSLAV ROLE IN THE EAST-WEST STRUGGLE

State Draft
Terms of Reference
as amended
in 1 AC representative
meeting

I. Importance of non-Stalinist Yugoslavia to the West

State

A. Degree and dependability of Yugoslav Western orientation

1. Internationally
2. Internally

Defense
(Army)

B. ~~Strategic~~ ^{military} importance

C. ~~Military Capabilities~~

1. ~~Army strength~~
2. ~~Ability to withstand satellite attack~~
3. ~~Ability to withstand Soviet attack~~

State

C.D. Salient in Soviet ideological front

Defense

D.E. Base for political warfare in Balkans

State

II. Soviet intentions toward Yugoslavia

CIA

~~III. Political Stability of Tito regime~~

- A. ~~Ability to withstand internal political pressure threat~~
- B. ~~Ability to withstand external pressure short of war~~

Cia

~~IV. Economic Stability of Tito regime~~

(Army)
Army

V. Military ~~Stability~~ ^{Situation Yugoslavia} of ~~Tito regime~~

- A. ~~Army~~ ^{military} Strength
- B. Ability to withstand satellite attack
- C. Ability to withstand Soviet attack

Cia

~~VI. Impact of the current economic crisis~~

= CIA III

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